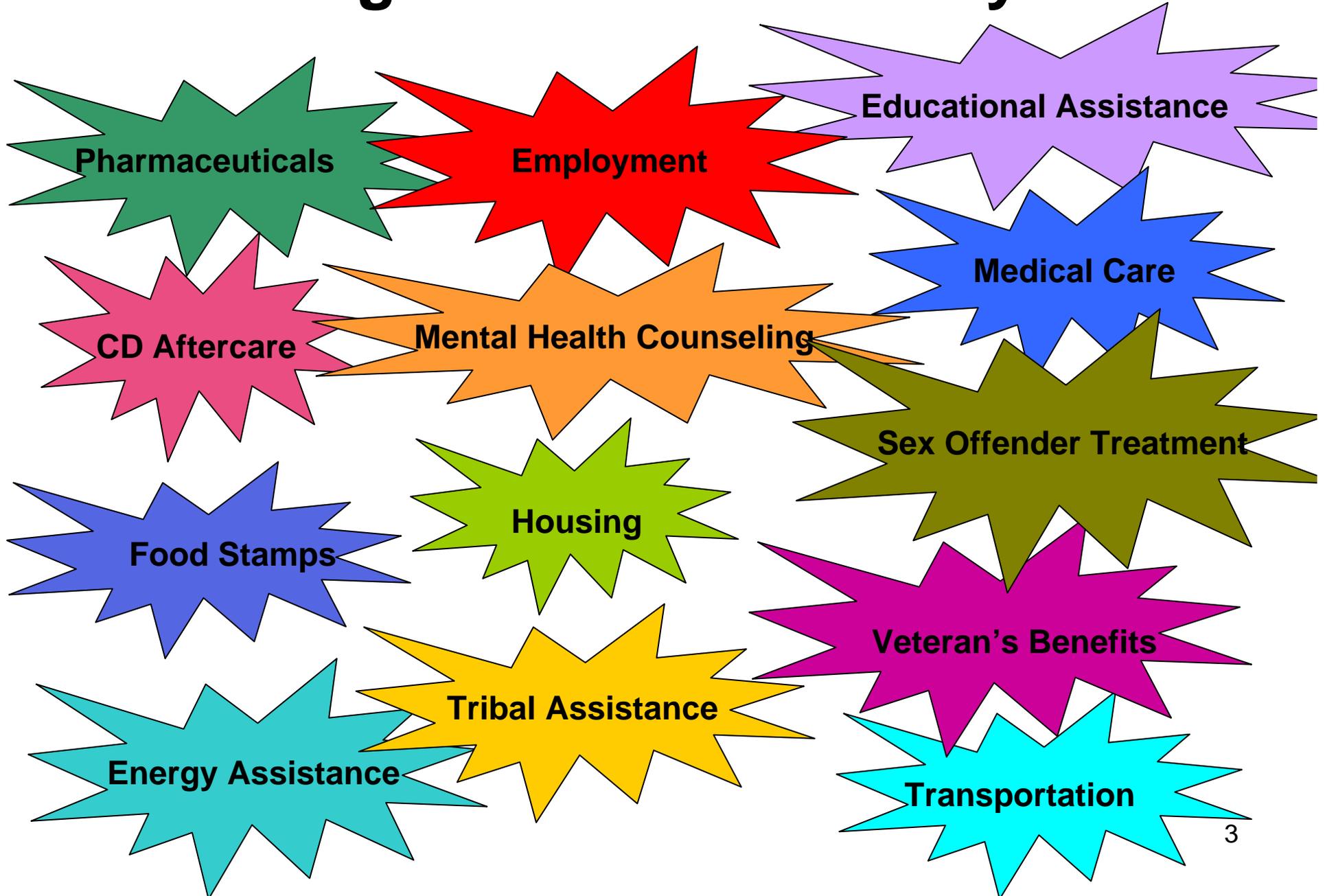


# **Governor's Reentry Council Organizational Meeting March 26, 2009**

# Meeting Agenda

- **Welcome and Introductions**
- **Reentry Council Roles and Responsibilities**
- **Overview of South Dakota's Adult Prison System**
- **Releasing to the Community – Parole - Recidivism**
  
- **SHORT BREAK**
  
- **Second Chance Act – Grant – What is Needed**
- **Wrap Up**

# Releasing Inmates Have Many Needs



# Governor's Reentry Council

- **ROLES & RESPONSIBILITIES**
  - Meet at least once a year
  - Provide helpful input
    - Be candid – Tell us how we can improve
  - Provide the assistance of your staff
    - Support the Reentry Workgroup
    - Be unselfish with your resources
  - Help to educate others

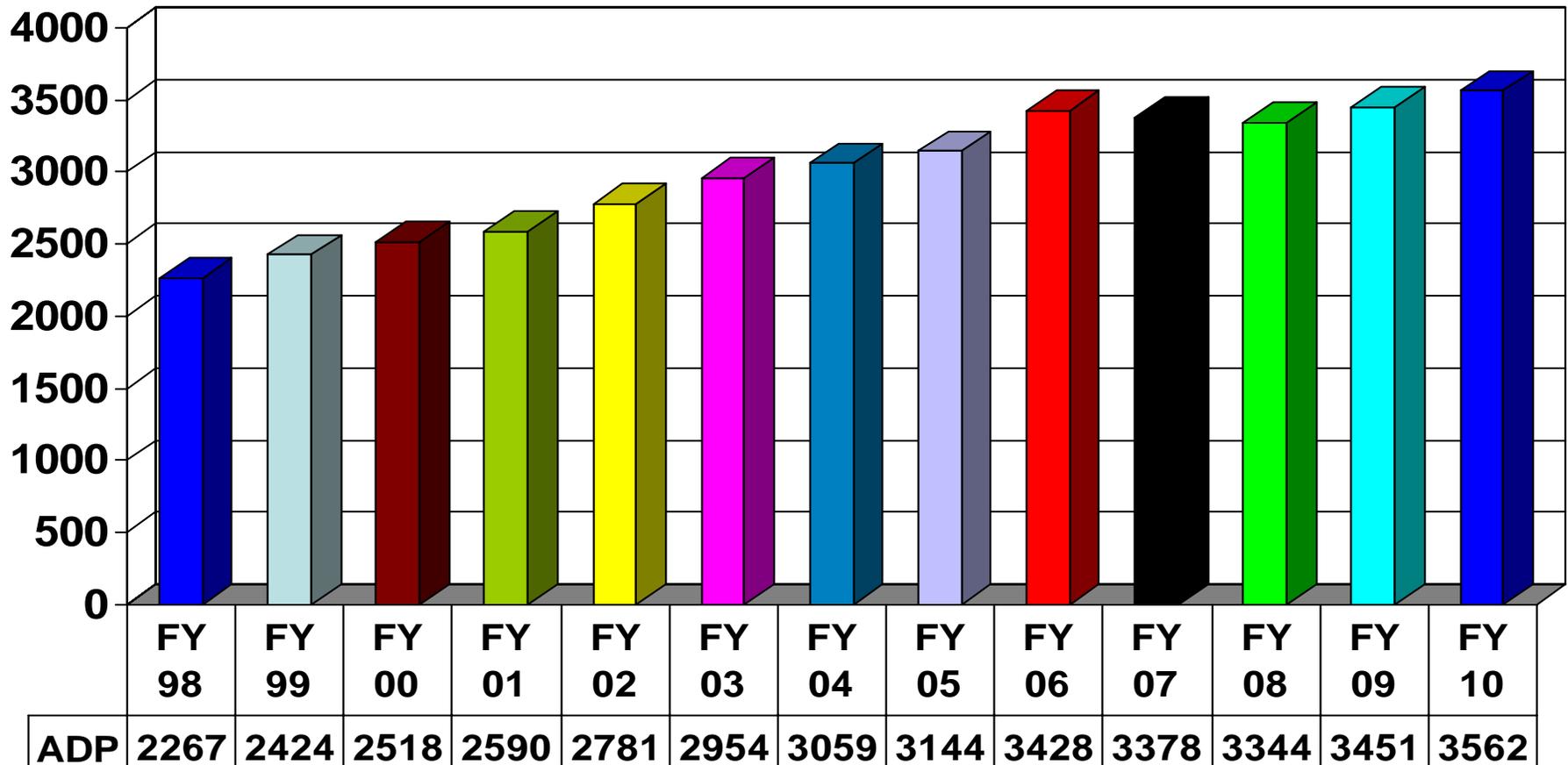


## Overview Of South Dakota's Prison System

# PRISON POPULATION



# Actual Average Daily Population and Projected Average Daily Population of Adult Inmates



**FY 98 - 08 are Actual. FY 09 & 10 are Projected.**

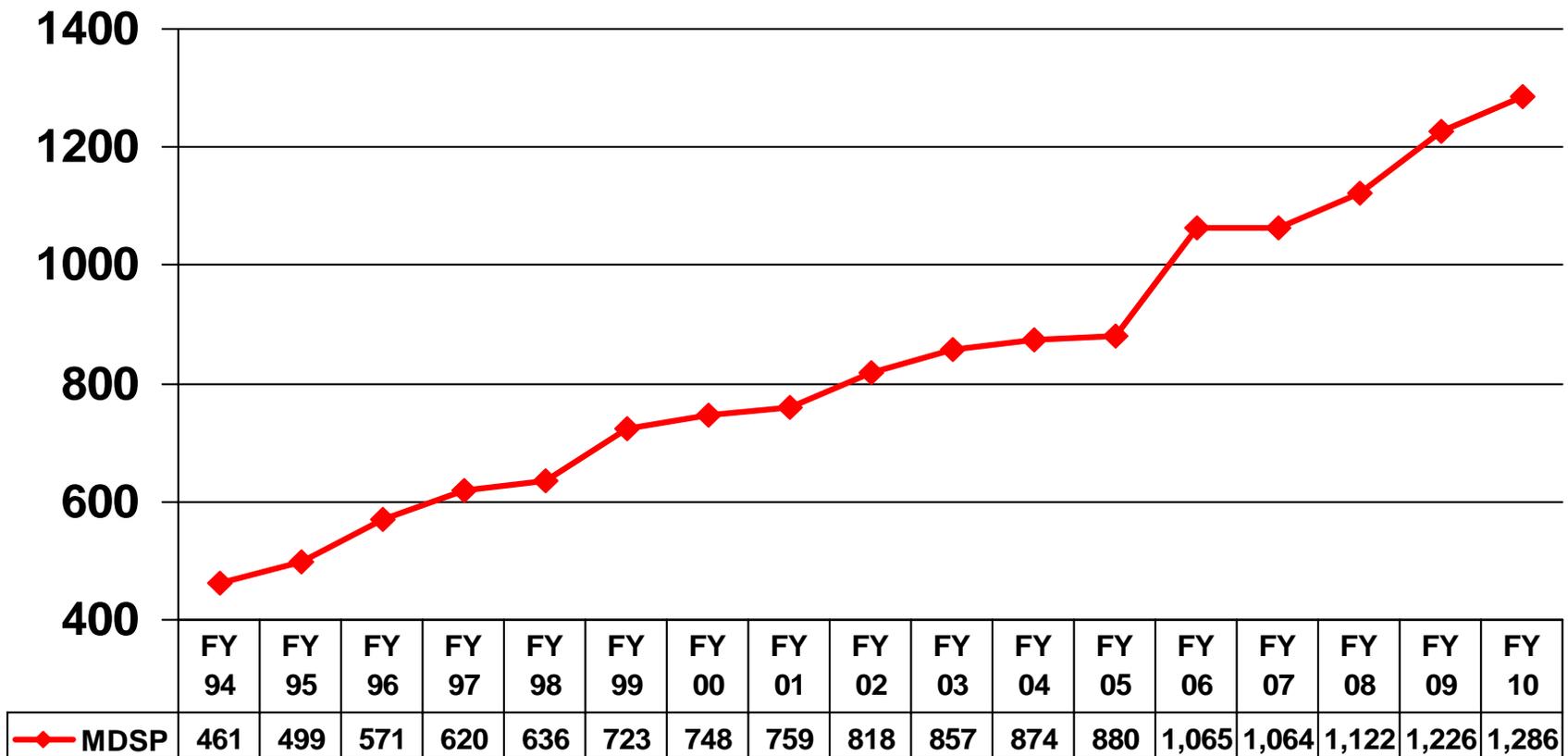


# Mike Durfee State Prison Springfield





# Mike Durfee State Prison Average Daily Count FY 1994-2010



**FY 94 to FY 08 are actual. FY 09 and FY 10 are projected**

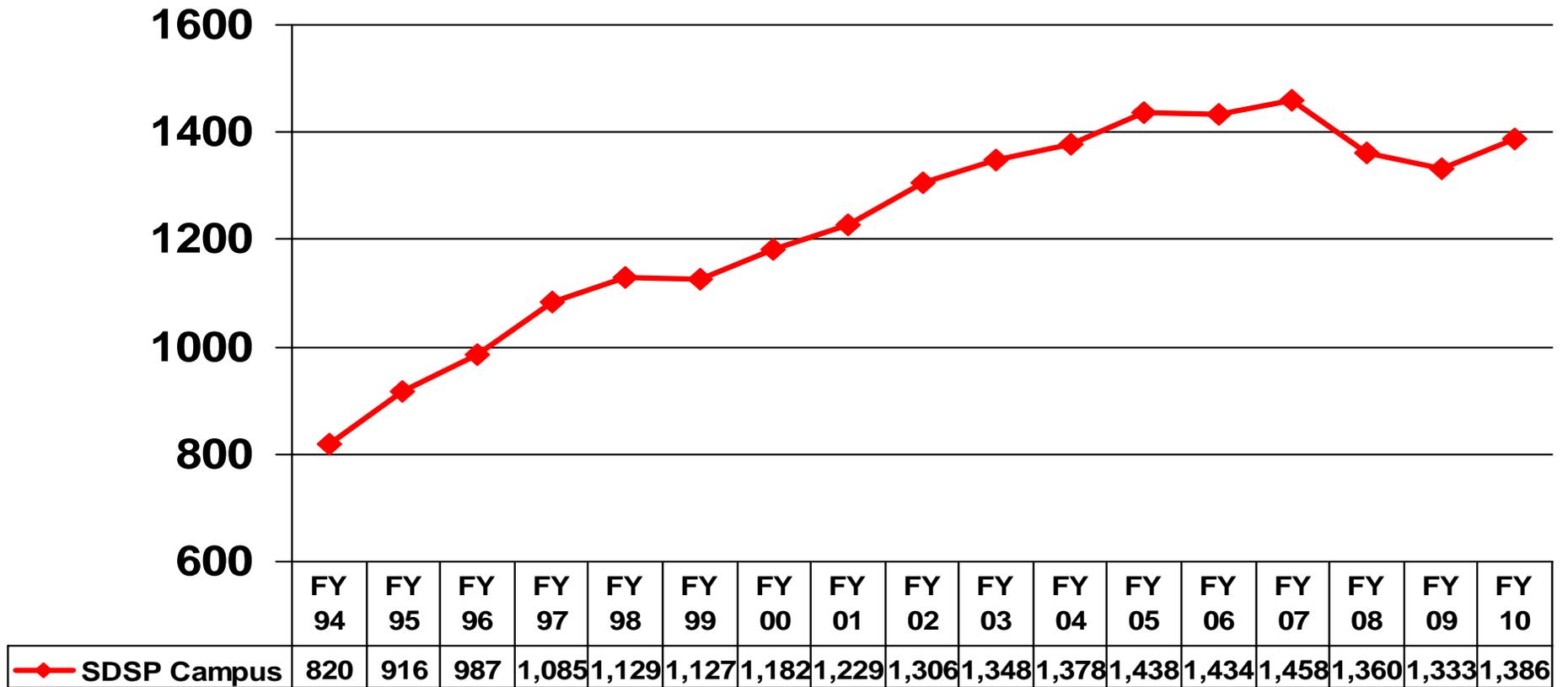


# South Dakota State Penitentiary G. Norton Jameson Annex Sioux Falls





# South Dakota State Penitentiary Campus Average Daily Count FY 1994-2010



**FY 94 to FY 08 are actual. FY 09 and FY 10 are projected.**

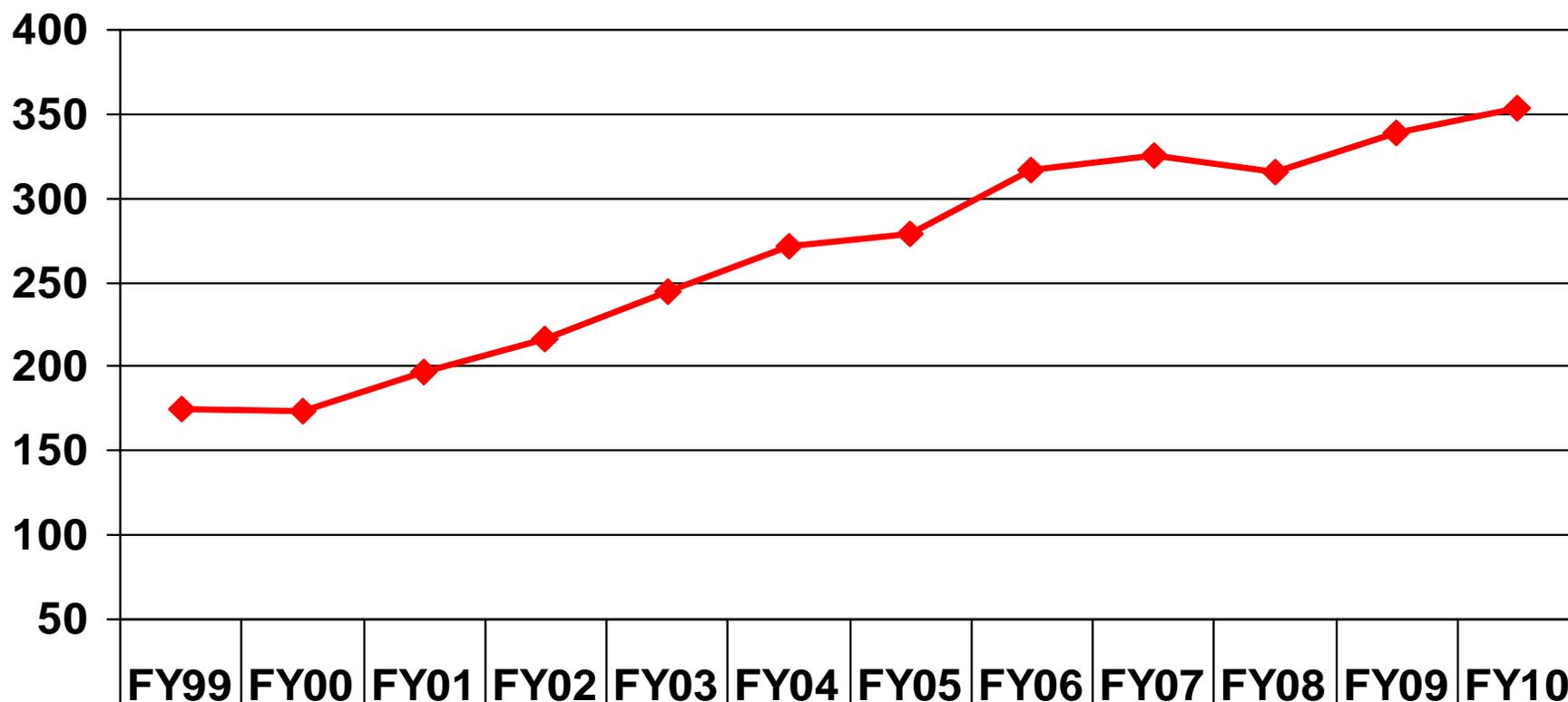


# South Dakota Women's Prison Pierre





## SD Women's Prison – Pierre Campus Average Daily Count FY 1999-2010



◆ SDWP	175	173	197	216	244	271	279	317	325	315	339	354
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**FY 99 to FY 08 are actual. FY 09 and FY 10 are projected.**



# Overview Of South Dakota's Prison System

# BUDGET



## South Dakota Department of Corrections Percentage of Budget/FTE Change

<b>Fiscal Year</b>	<b>Total Budget</b>	<b>% Change from Prior Year</b>	<b>FTE</b>	<b>% Change from Prior Year</b>
<b>1999</b>	<b>\$49,373,864</b>	<b>10.48%</b>	<b>836.9</b>	<b>8.59%</b>
<b>2000</b>	<b>\$53,428,318</b>	<b>8.21%</b>	<b>827.4</b>	<b>-1.14%</b>
<b>2001</b>	<b>\$60,832,477</b>	<b>13.86%</b>	<b>853.7</b>	<b>3.18%</b>
<b>2002</b>	<b>\$68,251,836</b>	<b>12.20%</b>	<b>843.3</b>	<b>-1.22%</b>
<b>2003</b>	<b>\$70,924,741</b>	<b>3.92%</b>	<b>789.8</b>	<b>-6.34%</b>
<b>2004</b>	<b>\$77,210,524</b>	<b>8.86%</b>	<b>797.1</b>	<b>0.92%</b>
<b>2005</b>	<b>\$82,718,618</b>	<b>7.13%</b>	<b>814.4</b>	<b>2.17%</b>
<b>2006</b>	<b>\$91,238,712</b>	<b>10.30%</b>	<b>855.0</b>	<b>4.99%</b>
<b>2007</b>	<b>\$93,047,394</b>	<b>1.98%</b>	<b>884.4</b>	<b>3.44%</b>
<b>2008</b>	<b>\$102,442,779</b>	<b>10.10%</b>	<b>906.5</b>	<b>2.50%</b>
<b>2009</b>	<b>\$108,609,644</b>	<b>6.02%</b>	<b>910.5</b>	<b>0.44%</b>



## Costs per Individual per Day

(FY 2007 and 2008 Actual, FY 2009 and 2010 Projected)

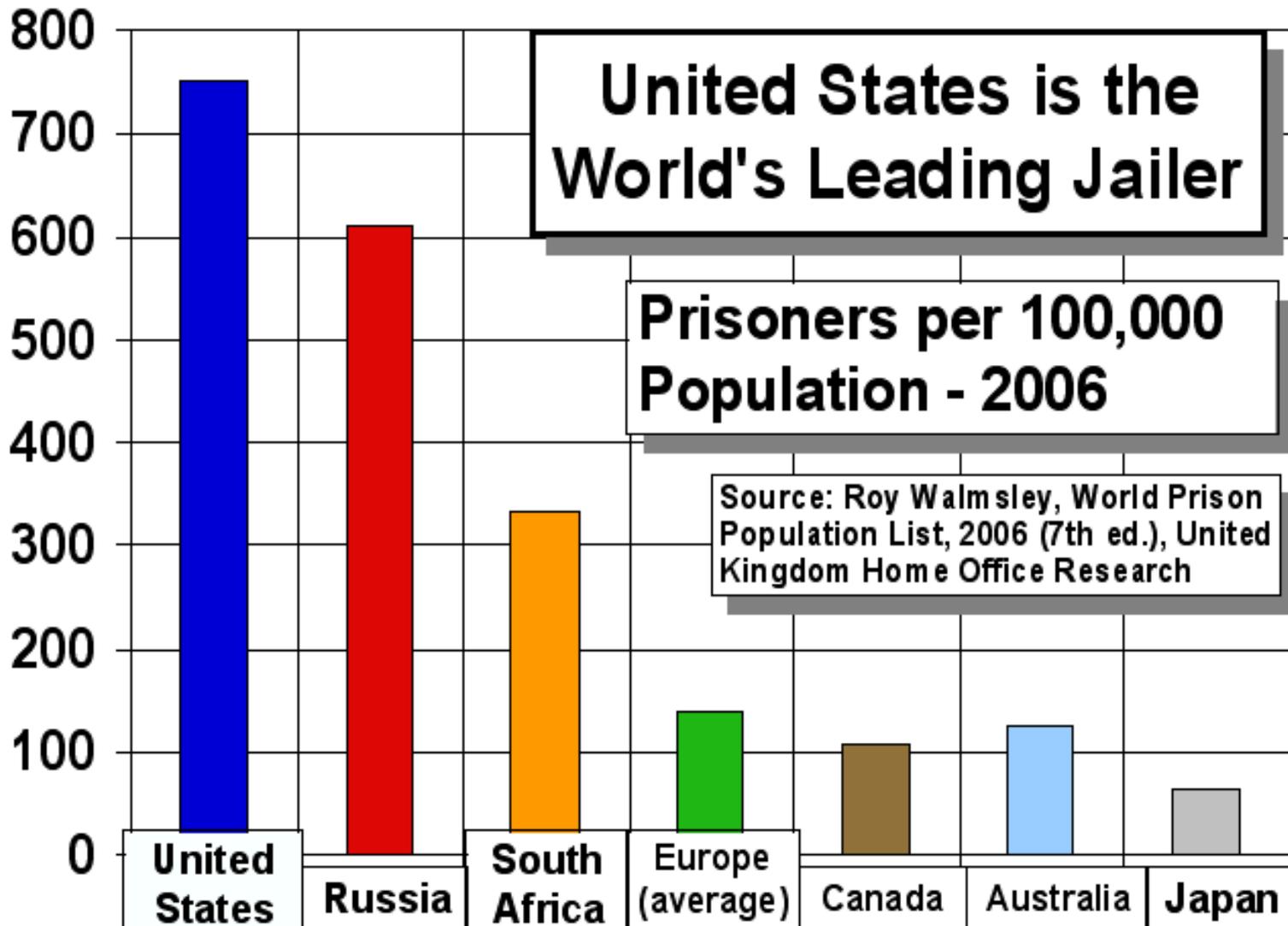
	2007	2008	2009	2010
<b>Springfield</b>	\$44.22	\$44.26	\$43.20	\$43.28
<b>Penitentiary</b>	\$56.06	\$63.69	\$68.86	\$67.86
<b>Women's Prison</b>	\$67.08	\$69.09	\$73.08	\$69.57
<b>Yankton</b>	\$19.35	\$19.98	\$17.94	\$16.90
<b>Sioux Falls Unit C</b>	\$14.18	\$15.74	\$16.27	\$15.50
<b>Rapid City</b>	\$36.69	\$38.14	\$44.71	\$53.08
<b>Pierre Unit H</b>	\$45.65	\$52.37	\$44.71	\$41.74
<b>Pierre Unit E</b>	\$22.42	\$28.94	\$26.90	\$25.22
<b>Parole</b>	\$4.29	\$3.69	\$3.65	\$3.15



## Overview Of South Dakota's Prison System

# INCARCERATION RATE

# The US Leads the World





# Incarceration Rate

Ratio of Adult Population in Jail/Prison

1982-2007 Growth

1 in 50	Louisiana (nation's highest)	+272%
1 in 94	Wyoming	+252%
<b>1 in 104</b>	<b>South Dakota</b>	<b>+285%</b>
1 in 118	Montana	+287%
1 in 143	Nebraska	+197%
1 in 154	Iowa	+247%
1 in 179	North Dakota	+357%
1 in 211	Minnesota	+243%
1 in 226	Maine (nation's lowest)	+116%

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Source: The PEW Center on the States, "One in 31," March 2009 18



# One in 31 US Citizens are Under Correctional Control

<b>PRISON POPULATION</b>	<b>1,512,576</b>
<b>JAIL POPULATION</b>	<b>780,581</b>
<b>PROBATION POPULATION</b>	<b>4,293,163</b>
<b>PAROLE POPULATION</b>	<b><u>824,365</u></b>
<b>CORRECTIONAL POPULATION</b>	<b>7,328,200</b>

**ADULT US POPULATION 229,030,637 divided by 7,328,200 = 31**



## **Correctional Population Rates/Ranking** (Year End 2007)

- **Adult Incarceration Rates (Jail and Prison)**
  - 1 in 104 adults in SD were in Jail or Prison
  - SD ranked 25<sup>th</sup> out of the 50 states and DC in incarceration rate
  - 5,787 adults in prison or jails
    - 1,456 in Jail
    - 1,075 in Federal Prison
    - 3,256 in State Prison



## Overview Of South Dakota's Prison System

# PRISON RELEASES

# RECIDIVISM OVERVIEW



# Descriptors of Releasing Inmates

- **Average Length of Stay to first release: 15.3 months**
- **91% had Chemical Dependency Diagnosis**
  - **Average number of prior treatments: 2.29 (current population)**
- **27% had an Identified Mental Health issue**
- **9% had a Sexual Behavior Problem**
- **11% had temporary housing**
- **Almost all had HS diploma or GED**



# Descriptors of Releasing Inmates

- **Average number of felony convictions: 2.4**
- **Average number of prison admission: 2.5**
  - **Just 1,598 (46.8%) of the 3,414 inmates currently in prison on serving their first admission**
- **Gender:**
  - **1,735 Male (84%)**
  - **337 Female (16%)**
- **Release Type:**
  - **1,722 on Parole (83%)**
  - **316 due to Expiration of Sentence (15%)**
  - **34 released to Suspended Sentence (2%)**



## Primary Offense of Releasing Inmates (2,072 inmates – released in 2007)

– Alcohol (Felony DUI):	549	26.5%
– Drugs (Possession or Distribution):	588	28.4%
– Property (Burglary, Grand Theft, Arson, Checks):	546	26.3%
– Public Order (Failure to Appear, Firearms, Escape, Perjury):	101	4.9%
– Violent (Rape, Aggravated Assault, Manslaughter, Robbery):	288	13.9%



# Transition Programs/Services

- **Individual Program Directive:**
  - Required work, school or program participation
  - Refraining from conduct evincing an intent to re-offend
  - Required conduct in accordance with rules and policies of DOC and Institution
    - Rules, Work, Refrain from evincing, Medical/Mental Health, STOP, CD/Gambling, Education, Electives and CORE Programs
  
- **New Parole System:**
  - Compliance with Individual Program Directive
  - Agree to Supervision Conditions
  - Approved Release Plan



# Transition Programs/Services

- **Transition Provisions:**
  - Programming based on Assessed Needs
  - Transition Planning starting in Admission and Orientation
  - Release Plan
  - Community Risk Assessment
  - Case Management (Transition Case Managers)
  - Parole School
  - Assistance in Securing Identification Credentials
  - Community Transition Program



# Release Plan Provisions

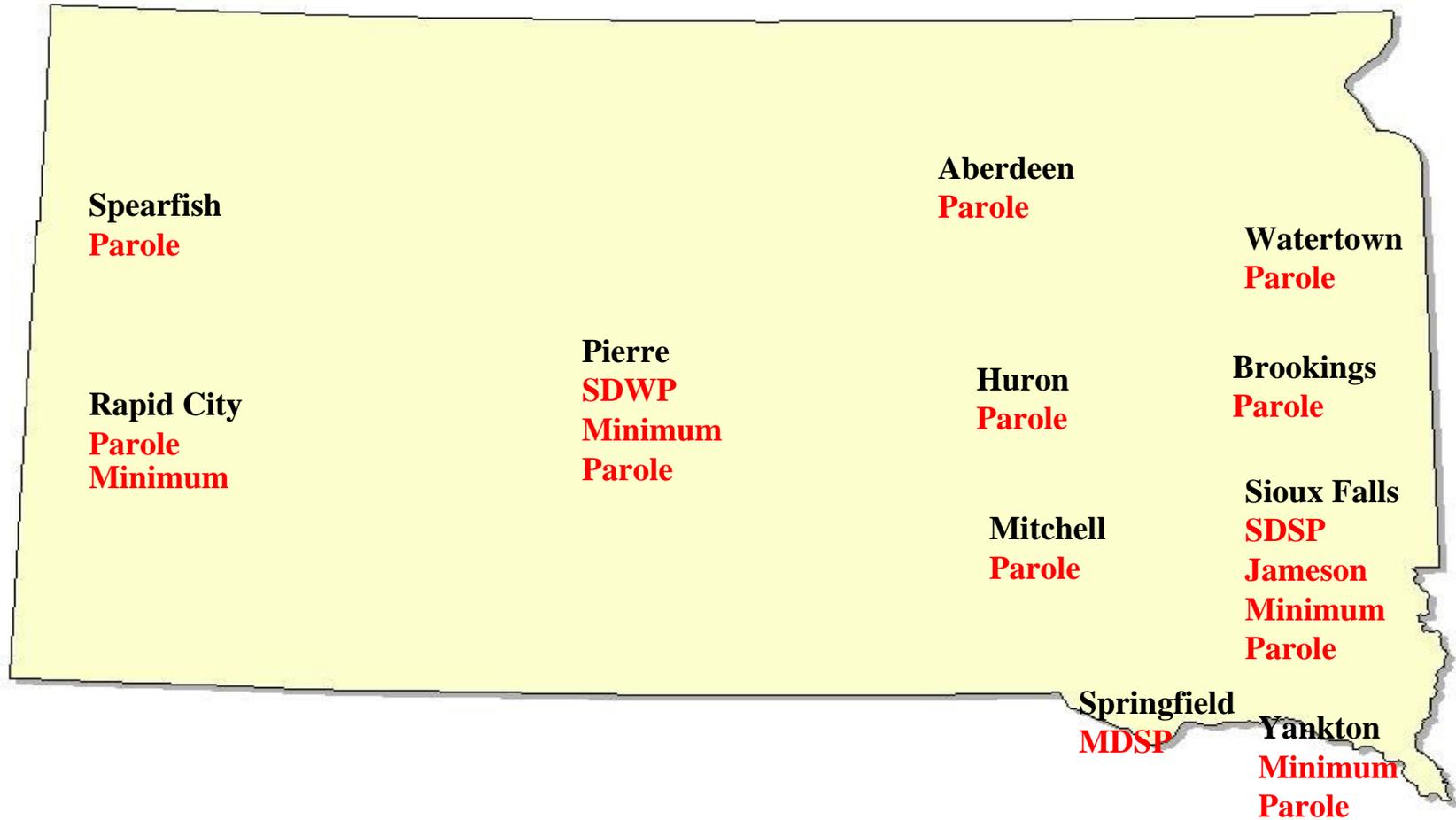
- **Developed when within 5 years of release (generally in A & O)**
- **Reviewed annually**
- **Becomes Parole Plan**

## **Components:**

- **Residence**
- **Employment**
- **Education**
- **Chemical Dependency**
- **Medical/Mental Health**
- **Sex Offender Issues**

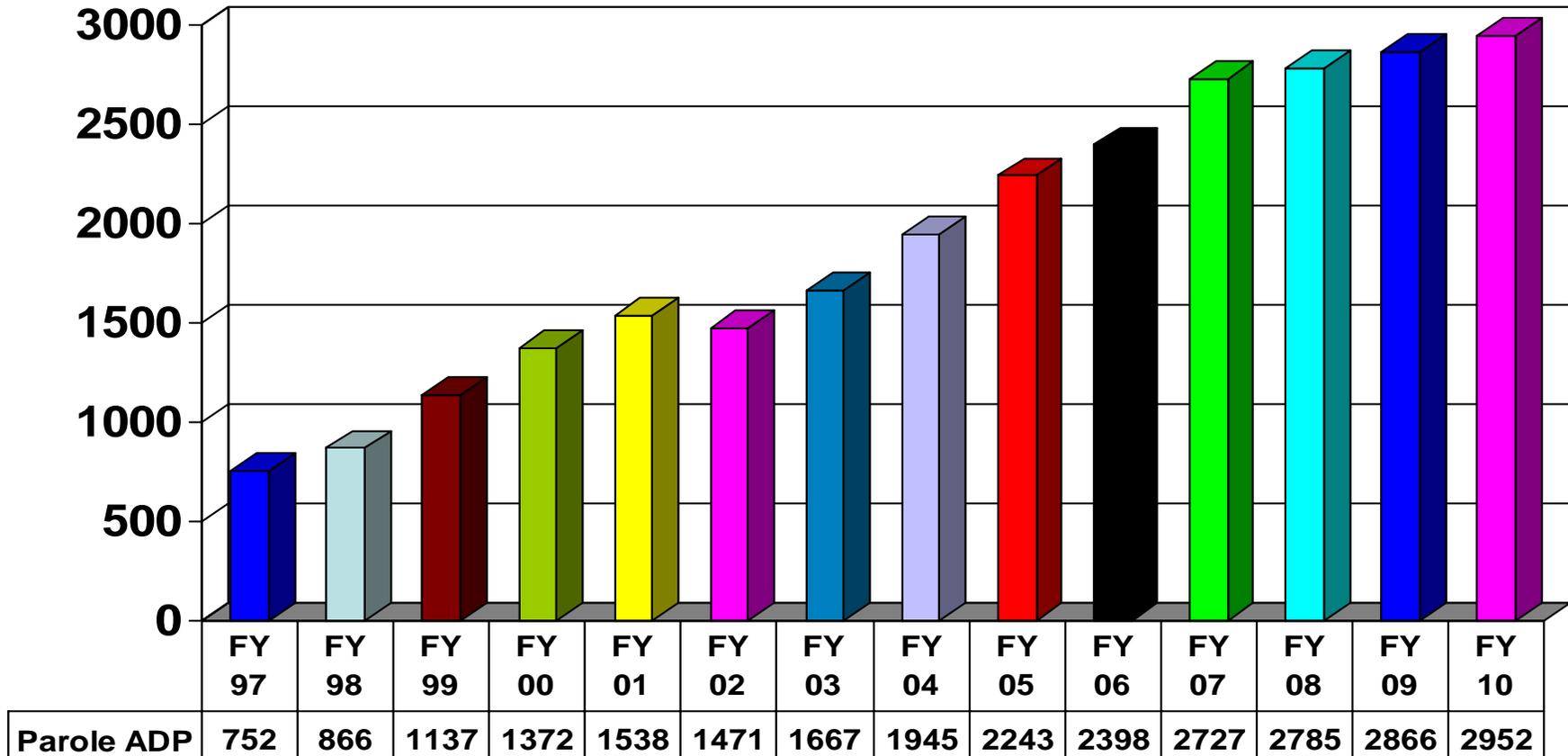


# Department of Corrections Adult Facilities/Parole Offices





# Parole Services Average Month End Population



**FY 97- FY 08 are actual. FY 09 and FY 10 are projected.**



# Parole Services Caseload Averages

	FY05	FY06	FY07	FY08	FY09	FY10
<b># of Agents</b>	26	30	35	37	37	36
<b># of Supervisors</b>	3	3	3	3	3	3
<b>In-state Only</b>						
<b>Average End of Month Count</b>						
<b>In-state only</b>	1,919	2,011	2,312	2,379	2,448	2,521
<b>Compact Cases</b>	324	387	415	406	418	431
<b>Total</b>	2,243	2,398	2,727	2,785	2,866	2,952
<b>Caseload Averages (In-State)</b>	71	65	64	63	64	68

**FY05 through FY08 are actual. FY09 and FY10 are projected.**



# **Correctional Population Rates and Ranks**

**(Year End 2007)**

## **Adult Community Supervision Rates (Probation and Parole)**

- 1 in 64 adults in SD were on probation or parole**
- SD ranked 36<sup>th</sup> out of the 50 states and DC in community rate**
- 9,424 adults on probation or parole**
  - 5,870 on State probation**
  - 239 on Federal probation**
  - 2,812 on State parole**
  - 503 on Federal parole**



# Prison Releases – Recidivism Overview

**(2,072 inmates – released in 2007)**

- **Recidivism**
  - Arrest
  - Conviction
  - Return to Prison
- **Performance Based Measures System**
  - Standard definitions and measurements
  - 12, 24 and 36 months from release
  - Any return to prison
- **South Dakota's Rate**
  - 12 months: 29.9%
  - 24 months: 39.3%
  - 36 months: 44.8%



# 12 Month Recidivism of 2007 Releases

2007	Expiration		Parole		Suspended		Total	
Released	316		1722		34		2072	
Recidivists (12 months)	33	10.4%	566	32.9%	21	61.8%	620	29.9%
New Commit	33	10.4%	2	4.2%	0	11.8%	35	5.3%
Violation w/New Sentence	0		70		4		74	
Violation Only	0	0.0%	494	28.7%	17	50.0%	511	24.7%



# Releases and Recidivism by County

(Returns within 12 months – 2007 Releases)

	<b>Releases:</b>	<b>Returns:</b>
<b>All:</b>	<b>2,072</b>	<b>29.9%</b>
<b>Pennington County:</b>	<b>464</b>	<b>32.8%</b>
<b>Minnehaha County:</b>	<b>366</b>	<b>27.9%</b>
<b>Brown County:</b>	<b>108</b>	<b>37.0%</b>
<b>Davison County:</b>	<b>99</b>	<b>36.4%</b>
<b>Lawrence County:</b>	<b>87</b>	<b>23.0%</b>
<b>Meade County:</b>	<b>81</b>	<b>17.3%</b>
<b>Codington County:</b>	<b>79</b>	<b>26.6%</b>
<b>Yankton County:</b>	<b>73</b>	<b>41.1%</b>
<b>Brookings County:</b>	<b>70</b>	<b>21.4%</b>
<b>Roberts County:</b>	<b>70</b>	<b>40.0%</b>



# Releases and Recidivism by Race

(Return within 12 months – 2007 Releases)

	<u>Released</u>	<u>Return</u>	<u>Rate</u>
<b>Asian:</b>	<b>8</b>	<b>3</b>	<b>37.5%</b>
<b>Black:</b>	<b>91</b>	<b>34</b>	<b>37.4%</b>
<b>Hispanic:</b>	<b>52</b>	<b>15</b>	<b>28.8%</b>
<b>Native American:</b>	<b>642</b>	<b>272</b>	<b>42.4%</b>
<b>White:</b>	<b>1,279</b>	<b>296</b>	<b>23.1%</b>



# Recidivism by Release Type and Gender

(12 months from release – 2007 Releases)

<b>Male:</b>	<b>Released:</b>	<b>1,735</b>	<b>Returned:</b>	<b>533</b>	<b>(30.7%)</b>
	<b>Supervision:</b>	<b>1,461</b>		<b>507</b>	<b>(34.7%)</b>
	<b>Expiration:</b>	<b>274</b>		<b>26</b>	<b>(9.5%)</b>
<b>Female:</b>	<b>Released:</b>	<b>337</b>	<b>Returned:</b>	<b>87</b>	<b>(25.8%)</b>
	<b>Supervision</b>	<b>295</b>		<b>80</b>	<b>(27.1%)</b>
	<b>Expiration:</b>	<b>42</b>		<b>7</b>	<b>(16.7%)</b>



# Supervision Conditions Violated

- Survey of 190 parole violators during months of 12/08, 01/09 and 02/09: (multiple conditions are often violated)
  - 50% - Keeping agent informed of whereabouts/activities
  - 48% - Purchase, possession, consume alcoholic beverages
  - 44% - Obey municipal, county, state and Federal laws
  - 23% - Purchase, possession, use of drugs
  - 18% - Comply with instructions of agent, cooperate and truthfully answer questions
  - 12% - Assaultive, abusive or violent behavior
  - 3% - Weapons violation

**SHORT BREAK**

# **Second Chance Act**

- **The Second Chance Act was passed by Congress with broad bipartisan support and signed into law on April 9, 2008, to help states and communities to reduce recidivism.**
- **Authorizes grants for demonstration projects designed to reduce recidivism.**

# **Second Chance Act**

- **Recidivism is defined as a return to prison with either a new conviction or as a result of a violation of the terms of supervision within 12 months of initial release.**
- **South Dakota's one-year recidivism rate is for the 2,072 inmates released in 2007 is 29.9%**

# **Second Chance Act Prisoner Reentry Demonstration Grant**

- **Requires the establishment of a Reentry Task Force to examine ways to pool resources and funding streams to promote lower recidivism.**
- **Requires applicants to identify:**
  - **The role state agencies, local government and nonprofit organizations in ensuring successful reentry of offenders; and**
  - **Evidence of collaboration including state and local agencies overseeing health, mental health, housing, child welfare, education, substance abuse, victims services, employment services and local law enforcement.**

# **Second Chance Act Prisoner Reentry Demonstration Grant**

- **Up to \$750,000/year for three years is available.**
- **\$1 for \$1 match required of which half of the match can be in-kind and at least half must be cash.**
- **South Dakota's application will be sent on April 16, 2009.**

# Reentry Grant Target Population

- **Minnehaha County which comprises 22.6% of those being released and 27.9% of those recidivating in one-year.**
- **Pennington County which comprises 20.4% of those being released and 32.8% of those recidivating in one-year.**
- **Releasing inmates who are identified as high risk to recidivate.**
- **Data analysis is under way to identify those at highest risk and their needs.**

# Reentry Grant Application Process

- **Reentry Council established.**
- **Local Reentry Workgroups established.**
- **Analysis of risk and needs to be conducted.**
- **State agencies identify program resources that releasing inmates can access to reduce their risk to recidivate.**
- **State agencies and Local Reentry Workgroups assist with program design.**

# **Rentry Grant**

## **Specific Items Needed**

- **Identify Division Directors or program staff that can assist in the grant application and implementation processes.**
- **Identify agency programs and resources, including source of funds, that releasing inmates can access.**
- **Agency specific letters of support.**

# **Anticipated Reentry “Workgroup” Activities**

- **State agency contacts will meet to discuss offender needs, existing resources, sources of in-kind and cash match and program design.**
- **Local Reentry Workgroups will meet to discuss offender needs, existing resources, sources of in-kind and cash match and program design.**



# Governor's Reentry Council

## WRAP UP

***“We won’t get true public safety and protection for crime victims until we invest in community corrections – because most offenders are not behind bars, but living as our neighbors.”***

*Anne Seymour, National Crime Victim Advocate  
2009*